Federal Act
on Narcotics and Psychotropic Substances
(Narcotics Act, NarcA)\(^1\)

of 3 October 1951 (Status as of 1 May 2017)

The Federal Assembly of the Swiss Confederation,
on the basis of Articles 118 and 123 of the Federal Constitution\(^2\)\(^3\)
and having considered the Federal Council Dispatch dated 9 April 1951\(^4\),
decrees:

Chapter 1\(^5\) General Provisions

Art. 1\(^6\) Aim

This Act is intended to:

- prevent the unauthorised consumption of narcotics and psychotropic substances, in particular by encouraging abstinence;
- regulate the availability of narcotics and psychotropic substances for medical and scientific purposes;
- protect persons against the negative health-related and social consequences of mental and behavioural disorders associated with dependence;
- protect public order, safety and security the risks posed by narcotics and psychotropic substances;
- combat criminal acts closely connected with narcotics and psychotropic substances.


\(^2\) SR 101

\(^3\) Amended by No 7 of the Federal Act of 19 March 2010 on the implementation of Council Framework Decision 2008/977/JI on the protection of personal data processed in the framework of police and judicial cooperation in criminal matters, in force since 1 Dec. 2010 (AS 2010 3387; BBl 2009 6749).

\(^4\) BBl 1951 I 829


Art. 1a
The Confederation and the cantons shall introduce measures in the following four areas (the four-pillar policy):

a. prevention;

b. therapy and reintegration;

c. harm reduction and survival support;

d. control and law enforcement.

2 In doing so, the Confederation and the cantons shall take account of the concerns of protecting public health and minors.

Art. 1b
Relationship with the Therapeutic Products Act
Narcotics used as therapeutic substances are governed by the provisions of the Therapeutic Products Act of 15 December 20009. The provisions of this Act apply, insofar as the Therapeutic Products Act contains no rule or a less stringent rule.

Art. 2
Definitions
In this Act:

a. narcotics means substances and preparations that cause dependence that have the effects associated with morphine, cocaine or cannabis, and substances and preparations produced on their basis of or that have a similar effect to the same;

b. psychotropic substances means substances and preparations that cause dependence that contain amphetamines, barbiturates, benzodiazepines or hallucinogens such as lysergide or mescaline or that have a similar effect to the same;

c. substances means raw materials such as plants or fungi or parts thereof, and chemically produced compounds;

d. preparations means ready-to-use narcotics and psychotropic substances;

e. precursors means substances that do not cause dependence, but which may be transformed into narcotics or psychotropic substances;

f. auxiliary chemicals means substances that assist in the production of narcotics and psychotropic substances.

9 SR 812.21
Art. 2a
List
The Federal Department of Home Affairs shall maintain a list of narcotics, psychotropic substances precursors and auxiliary chemicals. It shall generally base this list on the recommendations of the relevant international organisations.

Art. 2b
Rule for psychotropic substances
Unless this Act provides otherwise, the provisions on narcotics also apply to psychotropic substances.

Art. 3
Simplified control measures
1 The Federal Council may make precursors and auxiliary chemicals subject to the narcotics controls set out in Chapters 2 and 3. It may require a licence or other less stringent monitoring measures, such as customer identification, accounting obligations and duties to provide information. In doing so, it shall generally follow the recommendations of the relevant international organisations.

2 The Federal Council may partially or - in certain concentrations or quantities - entirely exempt narcotics from the control measures if the relevant international organisations (United Nations, World Health Organisation) decide on or recommend the exemption based on an agreement ratified by Switzerland.

3 …

4 When implementing paragraph 1, in particular for duties to provide information or advice, the Federal Council may call on the assistance of private organisations.

Art. 3a
Chapter 1a\textsuperscript{19} Prevention, Therapy and Harm Reduction

Section 1  Prevention

Art. 3b  Division of tasks between Confederation and cantons
\begin{enumerate}
\item The cantons shall promote education and advice on the prevention of disorders associated with addiction and their negative health-related and social consequences. In doing so, they shall pay special attention to the protection of children and adolescents. They shall introduce adequate general conditions and create the required facilities or support private institutions that meet the quality requirements.
\item The Confederation shall conduct national programmes on prevention and in particular encourage the early recognition of disorders associated with addiction; in doing so, it shall prioritise the concerns relating to the protection of children and adolescents. It shall raise public awareness of the problems of addiction.
\end{enumerate}

Art. 3c  Power to report
\begin{enumerate}
\item Public offices and specialists in the education, social work, health, justice and police sectors may report cases of existent or anticipated disorders associated with addiction, in particular in cases involving children and adolescents, to the relevant treatment or social assistance agencies, if:
\begin{enumerate}
\item they have identified the same in the course of their official or professional activities;
\item the persons concerned, their dependants or the general public are placed at risk; and
\item they regard a supervision measure as appropriate.
\end{enumerate}
\item If a report relates to a child or an adolescent under 18, his or her legal representative must also be informed, unless there is good cause for not doing so.
\item The cantons shall designate professionally qualified public or private treatment or social assistance agencies that are responsible for supervising reported persons, in particular children or adolescents at risk.
\item The staff of the relevant treatment or social assistance agencies are subject to official and professional secrecy in accordance with Articles 320 and 321 of the Criminal Code\textsuperscript{20,21}.
\item Public offices and specialists under paragraph 1 who learn that a person under their supervision has breached Article 19\textsuperscript{a} are not obliged to file a criminal complaint.
\end{enumerate}

\textsuperscript{20} SR 311.0
\textsuperscript{21} Revised by the Drafting Committee on 20 Feb. 2013, published on 4 April 2013 (AS 2013 973).
Section 2 Therapy and Reintegration

Art. 3d Supervision and treatment

1 The cantons shall ensure the supervision of persons with disorders associated with addiction who require the medical or psycho-social treatment or welfare measures.

2 The treatment is carried out with the aim of guaranteeing the therapeutic and social integration of persons with disorders associated with addiction, improving their physical and psychological health and creating conditions in which they can live a drug-free life.

3 The cantons shall also support the professional and social reintegration of such persons.

4 They shall create the facilities required for treatment and the reintegration or support private institutions that meet the quality requirements.

5 The Federal Council shall issue recommendations on the principles for funding addiction therapies and reintegration measures.

Art. 3e Narcotics-based treatment

1 A licence is required for prescribing, dispensing and administering narcotics in order to treat persons dependent on narcotics. The licence is issued by the cantons.

2 The Federal Council may lay down general conditions.

3 Heroin-based treatment requires a federal licence. The Federal Council shall issue special provisions. It shall in particular ensure that:
   a. heroin is only prescribed to persons dependent on narcotics who have failed to respond to other forms of treatment or whose state of health precludes other forms of treatment;
   b. heroin is only prescribed by specialist physicians in appropriate facilities;
   c. the conduct of and progress with heroin-based treatment is reviewed periodically.

Art. 3f Data processing

1 The authorities and institutions responsible for the implementation of this Act are entitled to process personal data, and in particular sensitive personal data and personality profiles in order to review the requirements for and the progress with the treatment of persons dependent on narcotics.

2 They shall guarantee the protection of data in accordance with paragraph 1 through technical and organisational measures.

3 The Federal Council shall regulate the details, in particular:

In force since 1 Jan. 2010

In force since 1 Jan. 2010
a. the authorities and institutions responsible for the data processing;
b. the data to be processed;
c. the data flows;
d. the rights of access.

Section 3  Harm Reduction and Survival Support

Art. 3g  Duties of the cantons
In order to prevent or reduce health-related and social harm among persons with disorders associated with addiction, the cantons shall introduce harm reduction and survival support measures. They shall create the required facilities or support private institutions that meet the quality requirements.

Art. 3h  Risk to traffic
If an official agency fears that a person poses a risk to road, shipping or civil aviation traffic due to a disorder associated with addiction, it must notify the competent authority.

Section 4  Coordination, Research, Training and Quality Assurance

Art. 3i  Services provided by the Confederation
1 The Confederation shall support the cantons and private organisations in relation to prevention, therapy and harm reduction by providing services; it shall support them in particular:
   a. with coordination, including planning and managing the service offered;
   b. with the implementation of quality measures and proven intervention models.
2 It shall inform them of new scientific findings.
3 It may take its own additional measures to reduce addiction problems or entrust their implementation to private organisations.

Art. 3j  Promotion of research
The Confederation may in terms of the Federal Research Act of 7 October 1983 support scientific research in the following fields in particular:
   a. the mode of action of substances that induce addiction;
   b. the causes and effects of disorders associated with addiction;

24 SR 420.1
c. preventive and therapeutic measures;

d. the prevention or reduction of disorders associated with addiction;

e. the effectiveness of reintegration measures.

Art. 3k  Basic and advanced training
The Confederation shall support basic and advanced training in the fields of prevention, therapy and reintegration, and in harm reduction and survival support.

Art. 3l  Recommendations on quality assurance
In consultation with the cantons, the Confederation shall develop recommendations on quality assurance in the fields of the prevention, therapy and reintegration, and of harm reduction and survival support.

Chapter 2
Manufacturing, Dispensing, Obtaining and Using Narcotics

Section 1  Production and Sales Businesses

Art. 4  Licence for production and trade
1 Businesses and persons that cultivate, produce, process or trade in narcotics require a licence from the Swiss Agency for Therapeutic Products (the Agency). Article 8 is reserved.

2 The Federal Council shall regulate the requirements for the grant, expiry or withdrawal of the licence, and its form, content and term of validity.

Art. 5  Import, export and transit
1 Any import or export of narcotics subject to control requires a licence from the Agency. This shall be granted in accordance with the international agreement. An export licence may also be granted even if it is not required under this Act and the international agreements but requested by the country of destination.

1bis The Federal Council may issue special provisions on the import or export of narcotics by travellers suffering from medical conditions. The Agency may process sensitive personal data connected with the import or export of narcotics by travellers

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suffering from medical conditions, provided this is required by international agreements.\textsuperscript{30}

2 The supervision of the transit of narcotics shall be carried out by the Customs Administration in consultation with the Agency.

\textbf{Art. 6} Restrictions under international agreements\textsuperscript{31}

1 The Federal Council may prohibit licence holders from cultivating, manufacturing, importing or exporting, or stockpiling on the basis of international agreements.\textsuperscript{32}

2 It may delegate the power to issue such rulings to the Federal Department of Home Affairs while retaining its oversight.

\textbf{Art. 7}\textsuperscript{33} Raw materials and products with narcotic-type effects

1 Raw materials and products suspected of having similar effects to the substances and preparations in accordance with Article 2 may only be cultivated, produced, imported or exported, stored, used or placed on the market with a licence issued by the Federal Department of Home Affairs and in accordance with its conditions.

2 The Agency shall establish whether raw materials and products are substances or preparations in accordance with Article 2. If this is the case, a licence under Articles 4 and 5 is required.

3 The Federal Department of Home Affairs shall maintain a list of these substances and preparations.

\textbf{Art. 8} Prohibited narcotics\textsuperscript{34}

1 The following narcotics may not be cultivated, imported, produced or placed on the market:\textsuperscript{35}

a. opium for smoking and the residues created in its production or use;

b. diacetylmorphine and its salts;

c. hallucinogens such as lysergide (LSD 25);


d. narcotics containing an effective concentration of cannabinoids.

The Federal Council may prohibit the import, production and placing on the market of further narcotics if international agreements prohibit their production or the most important producer countries cease their production.

Any stocks of prohibited narcotics must be transformed under the supervision of the relevant cantonal authority into a legally-permitted substance or, if this is not possible, destroyed.

The Federal Office of Public Health may issue exceptional licences for cultivating, importing, producing and placing on the market the narcotics mentioned in paragraphs 1 and 3, where this is not prohibited by an international agreement and these narcotics are needed for scientific research, the development of medicinal products or for restricted medical use.

For the cultivation of a narcotic mentioned in paragraphs 1 and 3 that is an active ingredient in an authorised medicinal product, an exceptional licence is required from the Federal Office of Public Health.

For the import, production and placing on the market of a narcotic mentioned in paragraphs 1 and 3 that is an active ingredient in an authorised medicinal product, a licence is required from the Agency in accordance with Article 4.

The Federal Office of Public Health may grant exceptional licences, provided the substances mentioned in the paragraphs 1 and 3 are used in control measures.
Section 2   Medical Professionals

Art. 9
1 Medical professionals as defined in the therapeutic products legislation\textsuperscript{45}, who practise their profession on a self-employed basis in accordance with the Medical Professions Act of 23 June 2006\textsuperscript{46}, and managers of public or hospital pharmacies may acquire, store, use and dispense narcotics without licences. Cantonal provisions on direct dispensing by physicians and veterinary surgeons are reserved.\textsuperscript{47}

2 Authorisation under paragraph 1 is also granted to medical professionals and students of medical professions at university level who are authorised by the relevant cantonal authority to represent a medical professional in a medical profession at university level.\textsuperscript{48}

3 The Federal Council shall regulate the authorisation of the medical professionals who do not practise their profession on a self-employed basis.\textsuperscript{50}

4 The cantons may limit the authorisation granted to dentists to specific narcotics.

5 The conditions that apply to foreign sanatoriums in Switzerland shall be regulated by the cantons shall in consultation with the Agency.

Art. 10
1 Self-employed physicians and veterinary surgeons as defined in the Medical Professions Act of 23 June 2006\textsuperscript{51} are authorised to prescribe narcotics.\textsuperscript{52}

2 Foreign physicians and veterinary surgeons entitled to practise their professions in the Swiss border areas under international agreements may use and prescribe the


\textsuperscript{45} Medicinal Products Licensing Ordinance of 17 Oct. 2001 (SR 812.11).


\textsuperscript{50} SR 811.11


\textsuperscript{52} SR 811.11
narcotics required for doing so; the related prescriptions must be executed by a pharmacy in the relevant border area.

3 The Federal Council shall determine the additional requirements under which a prescription for narcotics issued by a foreign physician or veterinary surgeon in Switzerland may be executed.

**Art. 11**

1 Physicians and veterinary surgeons are obliged to use, dispense and prescribe narcotics only in the quantities necessary according to the recognised rules of medical science.

1bis Physicians and veterinary surgeons who dispense narcotics authorised as medicinal products for indications other than those for which they were authorised must report this within 30 days to the relevant cantonal authorities. They must provide all the information requested by the relevant cantonal authorities on the nature and purpose of the treatment.53

2 Paragraphs 1 and 1bis also apply to the use and dispensing of narcotics by dentists.54

**Art. 12**

1 The cantons may revoke authorisation in accordance with Article 9 for a limited period or permanently if the authorised medical professional55 is narcotics dependent or has committed an offence under Articles 19–22.56

2 The order applies throughout the Confederation.

3 Article 54 of the Criminal Code57 remains reserved.

**Art. 13**

In pharmacies, narcotics may only be dispensed to the public on the basis of a prescription from a physician or veterinary surgeon.
Section 3  Hospitals and Institutions

Art. 14

1 Hospitals may be granted a licence by the relevant cantonal authority to acquire, store and use narcotics according to their operational requirements, provided a person specified in Article 9 is responsible for their storage and use.

2 Institutions involved in scientific research may be granted a licence by the relevant cantonal authority to cultivate, acquire, store and use narcotics to the extent required for their own needs.\(^{58}\)

3 Article 8 is reserved.\(^{59}\)

Section 3a\(^{60}\)  Organisations and Authorities

Art. 14a

1 The Federal Council may license national or international organisations such as those of the Red Cross, the United Nations, its special organisations and national institutions, and authorities such as the customs and border guard agencies to acquire, import, store, use, prescribe, dispense or export narcotics in the course of their activities.

1bis The cantons may grant a licence cantonal authorities and communal authorities, in particular the police, in accordance with paragraph 1.

2 The Federal Council and the cantons may revoke the licence they have granted for a limited period or permanently where special circumstances so require.

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Section 4  ...  

Art. 15  

Art. 15a–15c  

Chapter 3  Control  

Art. 16  

For each supply of narcotics, a delivery note must be issued and handed to the recipient with the product. The supply must be reported to the Agency separately. Exempted from the foregoing is dispensing by authorised medical professionals for the treatment of persons and animals and to physicians in the same cantonal territory who do not dispense directly.

Art. 17  

1 Businesses, persons and institutions who hold a licence under Articles 4 and 14 paragraph 2 are obliged to keep constant records of all dealing with narcotics.

2 The businesses and persons mentioned in Article 4 must report to the Agency at the end of each year on their dealing with narcotics and the stocks that they hold.

3 Businesses and persons licensed to cultivate, produce and process narcotics must also report to the Agency annually on the extent the area under cultivation and the type and quantity of narcotics obtained, produced and processed.

4 The persons entitled under Article 9 to acquire, use or dispense narcotics or the persons responsible for them under Article 14 paragraph 1 must justify the use of the narcotics.
5 The Federal Council shall issue provisions on safeguarding, labelling and promoting narcotics, as well as the information given on package inserts.70

Art. 18
1 The businesses, persons, facilities and institutions subject to official control must make their areas under cultivation, production, sales and storerooms accessible to the control agencies, together with their stocks of narcotics and all related receipts. They must provide information whenever requested to do so by the authorities.71
2 The public officials of the Confederation and the cantons who are delegated the task of controlling dealings in narcotics must treat the information obtained in doing so as confidential. The duty of confidentiality as defined in Article 320 of the Criminal Code72 is unlimited in time.

Chapter 3α73
Data Protection under the Schengen Association Agreements

Art. 18α Disclosure of personal data to a state bound by one of the Schengen Association Agreements

The disclosure of personal data to the relevant authorities of states bound by one of the Schengen Association Agreements74 is equivalent to the disclosure of personal data between federal bodies.

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72 SR 311.0
74 Agreement of 26 Oct. 2004 between the Swiss Confederation, the European Union and the European Community on the Swiss Confederation's association with the implementation, application and development of the Schengen Acquis (SR 0.362.31); Agreement of 28 April 2005 between the Swiss Confederation and the Kingdom of Denmark on the implementation, application and development of those parts of the Schengen Acquis that are based on the provisions of Title IV of the Treaty establishing the European Community (SR 0.362.33); Agreement of 17 Dec. 2004 between the Swiss Confederation, Republic of Iceland and the Kingdom of Norway on the Implementation, Application and Development of the Schengen Acquis and on the Criteria and Procedure for determining the State responsible for examining an application for asylum lodged in Switzerland, Iceland or Norway (SR 0.362.32); Protocol of 28 Feb. 2008 between the Swiss Confederation, the European Union, the European Community and the Principality of Liechtenstein on the accession of the Principality of Liechtenstein to the Agreement between the Swiss Confederation that European Union and the European Community on the association of the Swiss Confederation with the implementation, application and development of the Schengen Acquis (SR 0.362.311).
Art. 18b75

Art. 18c Right to information
The right to information is governed by the federal or cantonal data protection provisions.76 The proprietor of the data collection shall also provide information on the details available on the origin of the data.

Art. 18d and 18e77

Chapter 4 Criminal Provisions
Section 1 Offences78

Art. 1979

1 Any person who without authorisation:
   a. cultivates, produces or otherwise produces narcotic substances;
   b. stores, sends, transports, imports, exports or carries in transit narcotic substances,
   c. sells or prescribes narcotic substances, or otherwise procures for such substances for another or places such substances on the market;
   d. possesses, keeps, buys, acquires or otherwise obtains narcotic substances;
   e. finances the unlawful trade in narcotic substances or arranges its financing;
   f. publicly encourages the consumption of narcotic substances or publicly announces the opportunity to acquire or consume narcotic substances;
   g. makes preparations for any of the acts mentioned in letters a–f,
is liable to a custodial sentence not exceeding three years or to a monetary penalty.

75 Repealed by No 7 of the Federal Act of 19 March 2010 on the implementation of Council Framework Decision 2008/977/JI on the protection of personal data processed in the framework of police and judicial cooperation in criminal matters, with effect from 1 Dec. 2010 (AS 2010 3387; BBl 2009 6749).
2 The offender is liable to a custodial sentence of not less than one year, which may be combined with a monetary penalty, if he or she:
   a. knows or must assume that the offence relates to a quantity of narcotic substances that could directly or indirectly endanger the health of a large number of people;
   b. acts as a member of a group that has been formed in order to trade unlawfully in narcotic substances;
   c. achieves a high turnover or substantial profit through commercial trading;
   d. offers, provides or otherwise makes available narcotic substances in educational institutions attended primarily by young persons or in the immediate vicinity of such institutions.

3 The court may at its discretion mitigate the penalty in the following cases:
   a. an offence under paragraph 1 letter g;
   b. an offence under paragraph 2, where the offender is dependent on narcotic substances and the offence was intended to finance his or her own consumption of narcotic substances.

4 The offender also commits an offence under the provisions of paragraphs 1 and 2 if he or she committed the offence abroad but is apprehended in Switzerland and is not extradited, provided the act is also an offence at the place of commission. If the law at the place of commission is more lenient, it shall be applied. Article 6 of the Criminal Code applies.

Art. 19bis

Any person who offers, supplies or in any other way makes accessible narcotics to a person under 18 without medical grounds for doing so is liable to a custodial sentence not exceeding three years or a monetary penalty.

Art. 19a

1. Any person who wilfully consumes without authorisation narcotics or any person who commits an offence in terms of Article 19 for his or her own consumption is liable to a fine.

2. In minor cases, no proceedings may be taken or the penalty may be waived. An official caution may be issued.

80 SR 311.0
83 Term in accordance with Annex No 3 of the Federal Act of 13 Dec. 2002, in force since 1 Jan. 2007 (AS 2006 3459; BBl 1999 1979). This amendment has been made throughout the text.
3. If the offender is or makes himself or herself subject to medically supervised care due to consumption of narcotics, prosecution may be waived. Criminal proceedings shall be conducted if the offender withdraws from care or treatment.

4. If the offender is dependent on narcotics, the court may order him or her to be admitted to a hospital. Article 44 of the Criminal Code applies mutatis mutandis.

Art. 19\(^{85}\)

1 Any person who prepares a negligible quantity of a narcotic for his or her own consumption or supplies a person over the age of 18 free of charge for the purpose of consuming the narcotic together at the same time does not commit an offence.

2 10 grams of a narcotic containing an effective concentration of cannabinoids constitutes a negligible quantity.\(^{86}\)

Art. 19\(^{87}\)

Any person who wilfully incites or attempts to incite another to consume narcotics without authorisation is liable to a fine.

Art. 20\(^{88}\)

1 Any person who:
   a. makes an application containing false information in order to obtain an import, transit or export licence for him or herself or for another;
   b. without a licence diverts narcotics or substances in accordance with Article 3 paragraph 1 for which he or she holds a Swiss export licence to a different destination in Switzerland or abroad;
   c. without a licence cultivates, produces, imports or exports, stores or places on the market substances and preparations in accordance with Article 7;
   d. as a medical professional\(^{89}\) uses or dispenses narcotics other than in accordance with Articles 11 or 13;
   e. as a physician or veterinary surgeon prescribes narcotics other than in accordance with Article 11;

is liable to a custodial sentence not exceeding three years or to monetary penalty.

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84 SR 311.0. Now Art. 60 and 63.
89 Term: Medicinal Products Licensing Ordinance of 17 Oct. 2001 (SR 812.212.1)
2 The offender is liable to a custodial sentence of no less than one year if he or she achieves a large turnover or substantial profit through commercial trading. The custodial sentence may be combined with a monetary penalty.

Art. 21⁹⁰

1 Any person who wilfully:
   a. fails to file reports under Articles 11 paragraph 1bis, 16 and 17 paragraph 1, issue the required delivery notes or make narcotics controls or provides false information therein or omits to enter information that he or she should have included;
   b. uses delivery notes or narcotics controls that contain false or incomplete information;

is liable to a custodial sentence not exceeding three years or monetary penalty.

2 The offender is liable to a fine if he or she acts through negligence.

Art. 22⁹¹

Any person who wilfully or negligently:
   a. fails to fulfil his or her duties of care as a person licensed to deal with narcotics;
   b. breaches the provisions on narcotics advertising and information;
   c. breaches storage and retention obligations;
   d. breaches an implementation regulation issued by the Federal Council or the relevant department, the contravention of which is declared a criminal offence, or an order issued to him containing a reference to the penalty under this article;

is liable to a fine.

Art. 23⁹²

1 If a public official responsible for implementing this Act wilfully commits an offence under Articles 19–22, the penalty shall be increased appropriately.

2 A public official responsible for combating unauthorised dealings in narcotics who accepts an offer of narcotics in order to assist with investigations does not commit an offence, even if he or she does not disclose his or her identity and function.⁹³

**Art. 24**

1 Unlawful assets located in Switzerland shall be forfeited to the State even if the offence is committed abroad. Where there is no place of jurisdiction under Article 32 of the Criminal Procedure Code of 5 October 2007 (CPC), the canton in which the assets are located is responsible for arranging their forfeiture.

2 The relevant authorities shall confiscate the narcotics obtained in implementing this Act and arrange for their disposal or destruction.

**Art. 25**

**Art. 26**

The general provisions of the Criminal Code apply unless this Act itself contains provisions.

**Art. 27**

1 The special provisions of the Criminal Code and the provisions of the Foodstuffs Act of 20 June 2014 are reserved.

2 In the event of the unauthorised import, export or transit of narcotics in accordance with Article 19, the criminal provisions of the Customs Act of 18 March 2005 and the Ordinance of 29 March 2000 to the Federal Act on Value Added Tax do not apply.

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95 SR 312.0
99 SR 311.0
101 SR 311.0
102 SR 817.0
104 SR 631.0
Section 2  Prosecution and Fixed Penalty Procedure\textsuperscript{106}

Art. 28\textsuperscript{107}

1 Prosecution is the responsibility of the cantons.

2 Articles 6 and 7 of the Federal Act of 22 March 1974\textsuperscript{108} on Administrative Criminal Law also apply to prosecution by cantonal authorities.

3 Notice of convictions, penalty orders and decisions not to proceed in cases under Article 19 paragraph 2 must be given in full written form to the Federal Office of Police immediately after they are issued where the indictment demanded an unsuspended custodial sentence.

Art. 28\textsuperscript{a}\textsuperscript{109}

Offences under Articles 20–22 that are established by the relevant federal authority in the area subject to federal law enforcement shall be prosecuted and judged by that authority. The procedure is governed by the Federal Act of 22 March 1974\textsuperscript{110} on Administrative Criminal Law.

Art. 28\textsuperscript{b}\textsuperscript{111}  Principle

1 Offences under Article 19\textsuperscript{a} number 1 committed by consuming narcotics containing an effective concentration of cannabinoids may be dealt with in a simplified procedure by fixed penalty.

2 The fixed penalty amounts to 100 francs.

3 The previous conduct and personal circumstances of the offender are not taken into account.

4 When the fixed penalty is imposed, the cannabis product shall be confiscated.


\textsuperscript{108} SR 313.0


\textsuperscript{110} SR 313.0

Art. 28c\(^{112}\) Exceptions

The fixed penalty procedure is not permitted:

a. if in addition to consuming cannabis, the offender commits other offences against this Act or other acts at the same time;

b. in the case of offences that were not witnessed by a police officer from a competent police authority;

c. in the case of offences committed by adolescents.

Art. 28d\(^{114}\) Police authorities responsible

The cantons shall decide which police authorities are responsible for imposing the fixed penalties.

Art. 28e\(^{115}\) Payment

1 The offender may pay the fixed penalty immediately or within 30 days.

2 In the event of immediate payment, the offender is issued with a receipt.

3 If the offender does not pay the fixed penalty immediately, he shall be issued with a fixed penalty form. The police officer retains a copy of the form; if the offender pays the fixed penalty within the period allowed, the copy is destroyed.

4 The confiscated cannabis product is forfeited on payment of the fixed penalty.

5 If the offender fails to pay the fine within the period allowed, the police authority responsible shall institute ordinary proceedings.

Art. 28f\(^{116}\) Forms

1 The receipt for the fixed penalty contains the following details as a minimum:

a. the surname, first name(s) and address of the offender;

b. the name of the relevant police authority;

c. the date, time and place of cannabis consumption;

d. the criminal offence committed;

e. the amount of the fixed penalty;

f. a description of the cannabis product confiscated;


\(^{113}\) Revised by the Federal Assembly Drafting Committee (Art. 58 para. 1 ParlA; SR 171.10).


The fixed penalty form contains the following details:
   a. the surname, first name(s), date of birth, place of origin and place of residence of the offender;
   b. the date on which the notice was issued;
   c. notice that in the event of non-payment within thirty days, ordinary proceedings will be instituted;
   d. the name of the relevant police authority;
   e. the date, time and place of cannabis consumption;
   f. the criminal offence committed;
   g. the amount of the fixed penalty;
   h. a description of the cannabis product confiscated;
   i. the place and date the issue;
   j. the name and signature of the police officer.

A payment slip will be provided with the fixed penalty form.

**Art. 28g** Costs
No costs are charged in the fixed penalty procedure.

**Art. 28h** Legal effect
On payment, the fixed penalty takes legal effect, subject to Article 28k.

**Art. 28i** Offenders not resident in Switzerland
If an offender who is not resident in Switzerland does not pay the fixed penalty immediately, he or she must deposit an equivalent amount in cash or provide other appropriate security.

**Art. 28j** Refusal of the fixed penalty procedure
The police authorities are required to inform the offender that he or she may refuse to comply with the fixed penalty procedure.
2 If the offender refuses the procedure, the ordinary criminal law and the procedural provisions of the Criminal Procedure Code apply.

Art. 28k Fixed penalties and ordinary procedure
If the court holds in response to the offender's plea that Article 28c has not been complied with, it shall cancel the fixed penalty and conduct ordinary proceedings.

Art. 28l Fixed penalty in ordinary proceedings
A fixed penalty may also be imposed in ordinary criminal proceedings.

Chapter 5 Tasks of the Cantons and the Confederation

Section 1 Tasks of the Confederation

Art. 29
1 The Confederation exercises oversight over the implementation of the Act.
2 It conducts controls at the border (import, transit and export) and in customs warehouses and bonded warehouses.
3 The Confederation and the cantons work together to fulfil their tasks under this Act and shall coordinate their measures. They may call on the assistance of other organisations concerned.
4 The Federal Council shall appoint a panel of experts to advise it on the issue of addiction.

Art. 29a
1 The Federal Office of Public Health shall arrange for the scientific evaluation of the measures under this Act. It may give the data obtained under Article 3f in anonymised form to the Federal Statistical Office for evaluation and publication.
2 On completion of important evaluations, the Federal Department of Home Affairs shall submit a report to the Federal Council and the relevant committees of the Federal Assembly on the results and shall submit proposals for further action.
3 The Federal Office of Public Health shall maintain a documentation, information and coordination office.
4 The Agency shall submit reports in accordance with the international agreements.

122 SR 312.0
Art. 29b

1 In relation to combating unauthorised dealing in narcotics, the Federal Office of Police acts as a national analysis, coordination and investigation agency in accordance with the Federal Act of 7 October 1994\(^{126}\) on the Central Offices of the Federal Criminal Police.

2 It has the following tasks:

a. It assists the authorities of other states to combat unauthorised dealing in narcotics within the framework of existing mutual assistance regulations and legal practices.

b. It compiles documents that may assist in preventing offences against this Act and facilitate the prosecution of offenders.

c. It liaises with:

1. corresponding services in the Federal Administration (Federal Office of Public Health, Directorate General of Customs);
2.\(^ {127}\) Swiss Post;
3. the Special Tasks Service (FDJP);
4. the cantonal police authorities;
5. the central agencies in other countries;
6. the International Criminal Police Organisation Interpol.

3 Customs and Border Guard authorities shall report offences against this Act to the Federal Office of Police so that the information can be passed on to foreign and international authorities; they shall also inform the cantons.

4 Taking evidence in connection with international mutual assistance in criminal cases relating to narcotics is governed by the relevant provisions of the Criminal Procedure Code of 5 October 2007\(^{128}\).

Art. 29c

1 The Federal Council shall designate a national reference laboratory; this shall conduct research, provide information and coordinate in analytical, pharmaceutical and clinical-pharmacological matters involving narcotics and substances under Articles 2, 3 paragraph 1 and 7 paragraph 3.

2 The Federal Council shall designate a national monitoring agency to monitor the problems of addiction. This agency shall collect, analyse and interpret statistical data. It shall work with the cantons and the international organisations.

3 The Confederation may delegate to third parties specific tasks of research, information and coordination and of monitoring the problems of addiction under paragraphs 1 and 2.

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\(^{126}\) SR 360


\(^{128}\) SR 312.0
Section 2    Tasks of the Cantons

Art. 29d

1 The cantons shall issue the required regulations for implementing the federal law and designate the relevant authorities and offices responsible for:

a. the tasks and powers in relation to prevention, therapy, reintegration, harm reduction and survival support (Chapter 1a), in particular to receive reports on persons with existing or imminent disorders associated with addiction (Art. 3c);

b. granting licences (Art. 3e, 14 and 14a para. 1bis);

c. accepting reports on narcotics dispensed or prescribed for conditions other than those permitted (Art. 11 para. 1bis);

d. controls (Art. 16–18);

e. prosecution (Art. 28) and for revoking the licence to deal in narcotics (Art. 12);

f. the supervision of the authorities and agencies mentioned in letters a–e and of authorised licensed treatment and social assistance agencies.

2 The cantons have the power to charge fees for licences that they grant (Art. 3e, 14 and 14a para. 1bis) and for special rulings and controls.

3 The cantons shall notify the Federal Department of Home Affairs of their implementing regulations.

Art. 29e

1 The cantonal governments shall report to the Federal Council regularly on the implementation of this Act and the observations made in doing so, and shall provide the required data (Art. 29c para. 2).

2 The cantons must notify the Federal Office of Police promptly in accordance with the provisions of the Federal Act of 7 October 1994129 on the Central Offices of the Federal Criminal Police of any prosecutions initiated due to offences against this Act. The relevant information shall be transmitted electronically or entered directly in the data processing systems of the Federal Office of Police. The Federal Council shall regulate the details.

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129 SR 360
Chapter 6   Final Provisions

Art. 30\textsuperscript{130}

1 The Federal Council shall issue the required implementing provisions.

2 It shall specify the fees that the Agency charges for licences, controls and services. It may delegate his power to the Agency.

3 It shall specify in specific cases the powers, the detailed requirements for their exercise and the methods for the required controls when granting licences to organisations, institutions and authorities as defined in Article 14\textsuperscript{a}. It may if necessary issue alternative regulations to the Act when regulating the controls.

Art. 31–34\textsuperscript{131}

Art. 35\textsuperscript{132}

Art. 36\textsuperscript{133}

Art. 37

1 The Federal Council shall specify the date on which this Act takes effect.

2 On this date, the Federal Act of 2 October 1924\textsuperscript{134} concerning Narcotics and provisions of federal and cantonal acts and ordinances that conflict with this Act shall be repealed.

Commencement Date: 1 June 1952\textsuperscript{135}

\textsuperscript{130} Amended by No I of the Federal Act of 20 March 2008, in force since 1 July 2011 (AS \textsuperscript{2009} 2623, \textsuperscript{2011} 2559; BBl \textsuperscript{2006} 8573 8645).

\textsuperscript{131} Repealed by No I of the Federal Act of 20 March 2008, with effect from 1 July 2011 (AS \textsuperscript{2009} 2623, \textsuperscript{2011} 2559; BBl \textsuperscript{2006} 8573 8645).

\textsuperscript{132} Repealed by No I of the Federal Act of 20 March 1975, with effect from 1 Aug. 1975 (AS \textsuperscript{1975} 1220; BBl \textsuperscript{1973} 11348).

\textsuperscript{133} Repealed by No I of the Federal Act of 20 March 2008, with effect from 1 July 2011 (AS \textsuperscript{2009} 2623, \textsuperscript{2011} 2559; BBl \textsuperscript{2006} 8573 8645).

\textsuperscript{134} [BS 4 434]

\textsuperscript{135} Federal Council Decree of 4 March 1952